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PLANNING COMMITTEE AGENDA

7.30 pm

Thursday
6 July 2023

Havering Town Hall,
Main Road, Romford

Members 7: Quorum 4

COUNCILLORS:

Conservative Group
(3)

Robby Misir Carol Smith Philippa Crowder Havering Residents' Group
(3)

Reg Whitney (Vice-Chair) Gerry O'Sullivan Bryan Vincent (Chairman) Labour Group (1)

Matthew Stanton

For information about the meeting please contact: Taiwo Adeoye 01708 433079 taiwo.adeoye@onesource.co.uk

To register to speak at the meeting please call 01708 433100 before Tuesday 4 July on the week of the meeting

Under the Committee Procedure Rules within the Council's Constitution the Chairman of the meeting may exercise the powers conferred upon the Mayor in relation to the conduct of full Council meetings. As such, should any member of the public interrupt proceedings, the Chairman will warn the person concerned. If they continue to interrupt, the Chairman will order their removal from the meeting room and may adjourn the meeting while this takes place.

Excessive noise and talking should also be kept to a minimum whilst the meeting is in progress in order that the scheduled business may proceed as planned.

Protocol for members of the public wishing to report on meetings of the London Borough of Havering

Members of the public are entitled to report on meetings of Council, Committees and Cabinet, except in circumstances where the public have been excluded as permitted by law.

Reporting means:-

- filming, photographing or making an audio recording of the proceedings of the meeting;
- using any other means for enabling persons not present to see or hear proceedings at a meeting as it takes place or later; or
- reporting or providing commentary on proceedings at a meeting, orally or in writing, so
 that the report or commentary is available as the meeting takes place or later if the
 person is not present.

Anyone present at a meeting as it takes place is not permitted to carry out an oral commentary or report. This is to prevent the business of the meeting being disrupted.

Anyone attending a meeting is asked to advise Democratic Services staff on 01708 433076 that they wish to report on the meeting and how they wish to do so. This is to enable employees to guide anyone choosing to report on proceedings to an appropriate place from which to be able to report effectively.

Members of the public are asked to remain seated throughout the meeting as standing up and walking around could distract from the business in hand.

DECLARING INTERESTS FLOWCHART - QUESTIONS TO ASK YOURSELF What matters are being discussed? D Does the business relate to or is it likely to affect a disclosable pecuniary interest. These will include the Р interests of a spouse or civil partner (and co-habitees): • any employment, office, trade, profession or vocation that they carry on for profit or gain; · any sponsorship that they receive including contributions to their expenses as a councillor; or the councillor's election expenses from a Trade Union; any land licence or tenancy they have in Havering any current contracts leases or tenancies between the Council and them: • any current contracts leases or tenancies between the Council and any organisation with land in Havering in they are a partner, a paid Director, or have a relevant interest in its shares and securities; any organisation which has land or a place of business in Havering and in which they have a relevant interest in its shares or its securities. Declare Interest and Leave YES Might a decision in relation to that business be reasonably be regarded as affecting (to a greater extent than Е the majority of other Council Tax payers, ratepayers or inhabitants of ward affected by the decision) R Your well-being or financial position; or s The well-being or financial position of: 0 o A member of your family or any person with whom you have a close association; or N · Any person or body who employs or has appointed such persons, any firm in which they are Α a partner, or any company of which they are directors; L - Any person or body in whom such persons have a beneficial interest in a class of securities exceeding the nominal value of £25,000; N o Any body of which you are a member or in a position of general control or management and to which you are appointed or nominated by your Authority; or т Е o Any body exercising functions of a public nature, directed to charitable purposes or whose R principal includes the influence of public opinion or policy (including any political party or trade union) of which you are a Ε member or in a position of general control or management? s Ε You must disclose the existence and nature of your personal interests Ε C U Would a member of the public, with You can participate in the N knowledge of the relevant facts meeting and vote (or reasonably regard your personal remain in the room if not a interest to be so significant that it is NO member of the meeting) Α likely to prejudice your R E s Does the matter affect your financial position or the financial position of any person or body through whom you have a personal interest? N Does the matter relate to an approval, consent, licence, permission or registration that affects you or any person or body with which you have a personal interest? Т NO Does the matter not fall within one of the exempt categories of decisions? E R Ε Ε s s т Speak to Monitoring Officer in advance of the meeting to avoid allegations of corruption or bias

AGENDA ITEMS

1 CHAIRMAN'S ANNOUNCEMENTS

The Chairman will announce details of the arrangements in case of fire or other events that might require the meeting room or building's evacuation.

These are the arrangements in case of fire or other events that might require the meeting room or building's evacuation. (Double doors at the entrance to the Council Chamber and door on the right hand corner (marked as an exit).

Proceed down main staircase, out the main entrance, turn left along front of building to side car park, turn left and proceed to the "Fire Assembly Point" at the corner of the rear car park. Await further instructions.

I would like to remind members of the public that Councillors have to make decisions on planning applications strictly in accordance with planning principles.

I would also like to remind members of the public that the decisions may not always be popular, but they should respect the need for Councillors to take decisions that will stand up to external scrutiny or accountability.

Would members of the public also note that they are not allowed to communicate with or pass messages to Councillors during the meeting.

2 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS

(if any) - receive.

3 DISCLOSURE OF INTERESTS

Members are invited to disclose any interest in any of the items on the agenda at this point of the meeting.

Members may still disclose any interest in an item at any time prior to the consideration of the matter.

4 MINUTES (Pages 1 - 4)

To approve as a correct record the minutes of the meeting of the Committee held on 13 April 2023 and to authorise the Chairman to sign them.

Planning Committee, 6 July 2023

5 APPLICATIONS FOR DECISION (Pages 5 - 8)

See attached document

6 LAND TO THE REAR OF 158-160 VICTORIA ROAD (Pages 9 - 20)

Report attached.

Zena Smith
Democratic and Election Services
Manager



MINUTES OF A MEETING OF THE PLANNING COMMITTEE Council Chamber - Town Hall 13 April 2023 (7.30 - 8.45 pm)

Present:

COUNCILLORS:

Conservative Group Philippa Crowder, Robby Misir and David Taylor

Havering Residents'

Group

Bryan Vincent (in the Chair) Reg Whitney (Vice-Chair)

and Gerry O'Sullivan

Labour Matthew Stanton

Councillors Judith Holt and Christine Smith were also present for parts of the meeting.

8 members of the public and a representative of the Press were present.

Unless otherwise indicated all decisions were agreed with no vote against.

Through the Chairman, announcements were made regarding emergency evacuation arrangements and the decision making process followed by the Committee.

64 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS

Apologies were received from Councillor Carol Smith (Councillor David Taylor substituted).

65 **DISCLOSURE OF INTERESTS**

There were no disclosures of interest.

66 MINUTES 09 FEBRUARY 2023

The minutes of the meeting of 9 February 2023 were agreed as a true record of the same and the Chair was authorised to sign them.

67 APPLICATIONS FOR DECISION

68 **P1991.22 - 73 BRENTWOOD ROAD, ROMFORD**

The report before the Committee was an application for the use of a property as either a large HMO for up to 8 residents (Sui Generis) or as a parent assessment unit for up to 5 residents (Class C2) subject to conditions.

In accordance with the Committee consideration criteria a Councillor call-in had been received.

The application had been called—in by a Ward Councillor. With its agreement Councillor Judith Holt addressed the Committee.

Following consideration it was **RESOLVED** that **PLANNING PERMISSION BE GRANTED** with the revised conditions in the report.

The vote for the resolution to grant planning permission was granted unanimously with no objections and no abstentions. Councillors P Crowder, Misir, O'Sullivan, Stanton, Taylor, Vincent and Whitney voted in favour.

69 **P0229.22 - LAND TO THE REAR OF 88 HARROW DRIVE, HORNCHURCH**

The report before the Committee was an application for a single storey, 3-bed, detached bungalow with associated parking and amenity space. The application was considered by members of the Planning Committee at the meeting held on 12 January 2023 where it was deferred to enable the applicant to provide further detail over the construction methods/adjust site plan to reflect surrounding development to enable access from Harrow Drive.

In accordance with the public speaking arrangements the Committee was addressed by an objector with a response by the applicant's agent.

A Councillor call-in has been received which accords with the Committee consideration criteria.

The application had been called—in by a Ward Councillor. With its agreement Councillor Christine Smith addressed the Committee.

Following consideration, it was **RESOLVED** that **PLANNING PERMISSION BE GRANTED** with the revised condition of a wheel washing facility.

The vote for the resolution to grant planning permission was granted unanimously with no objections and 1 abstention. Councillors P Crowder, Misir, O'Sullivan, Stanton, Vincent and Whitney voted in favour. Councillor Taylor abstained.

70 **P0867.22 CORBETS TEY ROAD UPMINSTER**

The report before the Committee was an application for the demolition of the existing dwelling with the construction of 2 No. x 5 bed detached dwellings with habitable loft spaces, rear dormers, off street parking, private amenity space with bin and cycle storage.

In accordance with the public speaking arrangements the Committee was addressed by an objector with a response by the applicant's agent.

A Councillor call-in has been received which accords with the Committee consideration criteria.

The application had been called-in by a Ward Councillor. However, Councillor Linda Hawthorne gave her apologies for the meeting and did not speak or address the Committee.

Following consideration, it was **RESOLVED** that **PLANNING PERMISSION BE GRANTED**.

The vote for the resolution to grant planning permission was granted unanimously with no objections and no abstentions. Councillors P Crowder, Misir, O'Sullivan, Stanton, Taylor, Vincent and Whitney voted in favour.



Agenda Item 5

Applications for Decision

Introduction

- 1. In this part of the agenda are reports on planning applications for determination by the committee.
- 2. Although the reports are set out in order on the agenda, the Chair may reorder the agenda on the night. Therefore, if you wish to be present for a specific application, you need to be at the meeting from the beginning.
- 3. The following information and advice only applies to reports in this part of the agenda.

Advice to Members

Material planning considerations

- 4. The Committee is required to consider planning applications against the development plan and other material planning considerations.
- 5. The development plan for Havering comprises the following documents:
 - London Plan Adopted March 2021
 - Havering Local Plan 2016 2031(2021)
 - Site Specific Allocations (2008)
 - Site Specific Allocations in the Romford Area Action Plan (2008)
 - Joint Waste Development Plan (2012)
- 6. Decisions must be taken in accordance with section 70(2) of the Town and Country Planning Act 1990 and section 38(6) of the Planning and Compulsory Purchase Act 2004. Section 70(2) of the Town and Country Planning Act 1990 requires the Committee to have regard to the provisions of the Development Plan, so far as material to the application; any local finance considerations, so far as material to the application; and any other material considerations. Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires the Committee to make its determination in accordance with the Development Plan unless material planning considerations support a different decision being taken.
- 7. Under Section 66 of the Planning (Listed Buildings and Conservation Areas)
 Act 1990, in considering whether to grant planning permission for development which affects listed buildings or their settings, the local planning authority must have special regard to the desirability of preserving the building or its setting or any features of architectural or historic interest it possesses.
- 8. Under Section 72 of the Planning (Listed Buildings and Conservation Areas)
 Act 1990, in considering whether to grant planning permission for development

- which affects a conservation area, the local planning authority must pay special attention to the desirability of preserving or enhancing the character or appearance of the conservation area.
- 9. Under Section 197 of the Town and Country Planning Act 1990, in considering whether to grant planning permission for any development, the local planning authority must ensure, whenever it is appropriate, that adequate provision is made, by the imposition of conditions, for the preservation or planting of trees.
- 10. In accordance with Article 35 of the Development Management Procedure Order 2015, Members are invited to agree the recommendations set out in the reports, which have been made based on the analysis of the scheme set out in each report. This analysis has been undertaken on the balance of the policies and any other material considerations set out in the individual reports.

Non-material considerations

- 11. Members are reminded that other areas of legislation cover many aspects of the development process and therefore do not need to be considered as part of determining a planning application. The most common examples are:
 - Building Regulations deal with structural integrity of buildings, the physical performance of buildings in terms of their consumption of energy, means of escape in case of fire, access to buildings by the Fire Brigade to fight fires etc.
 - Works within the highway are controlled by Highways Legislation.
 - Environmental Health covers a range of issues including public nuisance, food safety, licensing, pollution control etc.
 - Works on or close to the boundary are covered by the Party Wall Act.
 - Covenants and private rights over land are enforced separately from planning and should not be considered.

Local financial considerations

- In accordance with Policy 6.5 of the London Plan (2015) the Mayor of London has introduced a London wide Community Infrastructure Levy (CIL) to fund CrossRail.
- 13. Other forms of necessary infrastructure (as defined in the CIL Regulations) and any mitigation of the development that is necessary will be secured through a section 106 agreement. Where these are necessary, it will be explained and specified in the agenda reports.

Public speaking and running order

- 14. The Council's Constitution allows for public speaking on these items in accordance with the Constitution and the Chair's discretion.
- 15. The items on this part of the agenda will run as follows where there are registered public speakers:

- a. Officer introduction of the development
- b. Registered Objector(s) speaking slot (3 minutes)
- c. Responding Applicant speaking slot (3 minutes)
- d. Ward Councillor(s) speaking slots (3 minutes)
- e. Officer presentation of the material planning considerations
- f. Committee questions and debate
- g. Committee decision
- 16. The items on this part of the agenda will run as follows where there are no public speakers:
 - a. Where requested by the Chairman, officer presentation of the main issues
 - b. Committee questions and debate
 - c. Committee decision

Late information

17. Any relevant material received since the publication of this part of the agenda, concerning items on it, will be reported to the Committee in the Update Report.

Recommendation

18. The Committee to take any decisions recommended in the attached report(s).





Planning Committee 6 July 2023

Application Reference: P0756.22

Location: Land to the rear of 158-160 Victoria

Road

Ward: St Albans

Description: Two storey, 4-bed detached dwelling

with associated parking and amenity space to include habitable loft and

two front dormers

Case Officer: Kelvin Naicker

Reason for Report to Committee: A Councillor call-in has been

received which accords with the Committee Consideration Criteria

1 SUMMARY OF KEY REASONS FOR RECOMMENDATION

- 1.1 The proposed dwelling would be acceptable and not have a detrimental impact on the surrounding street scene.
- 1.2 Furthermore, it is judged that the scale and sitting of the proposed dwelling would not result in material harm to neighbouring amenity.

2 RECOMMENDATION

- 2.1 That the Committee resolve to GRANT planning permission subject to conditions.
- 2.2 That the Assistant Director Planning is delegated authority to issue the planning permission and impose conditions and informatives to secure the following matters:

Conditions

- 1. SC04 Time limit
- 2. SC32 Accordance with Plans
- 3. SC10C Materials
- 4. SC11 Landscaping
- 5. SC13B Boundary Treatment (Pre-Commencement)
- 6. SC63 Construction Methodology (Pre-Commencement)
- 7. SC46 Standard Flank Window Condition
- 8. SC45A Removal of Permitted Development Rights
- 9. Non-Standard Condition Hours for Demolition, Construction Works or Deliveries
- 10. Building Regulations Condition
- 11. Water Efficiency Condition
- 12. Ultra-Low NOx Boilers Condition (Pre-Occupation)
- 13. SC06 Parking Provision
- 14. Hard Surface Porus/Run-Off Condition

Informatives

- 1. Party Wall Act.
- 2. Highways Informatives
- 3. Approval and CIL
- 4. INF28 Approval following Revision

3 PROPOSAL AND LOCATION DETAILS

Site and Surroundings

3.1 The application site is situated to the rear of 158-160 Victoria Road and will form its main access from Juliette Mews, which is a cul-de-sac comprising of a variety of terraced and semi-detached dwellings.

The site is not listed nor located within a conservation area.

Proposal

3.2 Planning permission is sought for the erection of a two-storey detached dwellinghouse.

The dwellinghouse would contain four bedrooms and would have provision for one car parking space to the front.

During the application process, revised drawings were submitted which included visibility splays in order to help demonstrate that the proposals would not be detrimental to pedestrian safety. Furthermore, the scheme originally submitted was not compliant with Policy T6.1 of the London Plan, which provides that for 3+ bedroom units, the maximum parking provision should not exceed 1 space per unit. Two spaces were originally proposed to the front of the dwelling, however. To overcome this issue, staff suggested that the amount

of car parking be reduced down to a maximum of 1 space per unit. Removal of some of the car parking, especially at the front, was considered to enable the provision of additional soft landscaping. The planning agent agreed to these changes. The floor-to-ceiling heights of each floor of the proposal were also modified so as to all be 2.50m each. Given that this set of amendments would not result in the proposals having an increased impact on neighbouring properties, it was not considered necessary to re-consult the neighbours about them.

It is noted that a number of 3D drawings were included as part of the submission, but only scaled drawings will be included on the decision notice.

Planning History

3.3 No relevant planning decisions relevant to the application could be found.

4 CONSULTATION RESPONSE

- 4.1 The views of the Planning Service are expressed in the MATERIAL PLANNING CONSIDERATIONS section below.
- 4.2 The following comments were made by the stakeholders listed below:
 - ❖ Thames Water No comments
 - ❖ London Fire Brigade No additional hydrants are required. Happy for works to go ahead as planned.
 - ❖ LBH Public Protection No objection in relation to contaminated land. Recommended that conditions relating to air quality be imposed were the application to be approved.
 - LBH Highways
 - Requested that the submission includes visibility splays and any other information that can help demonstrate pedestrian safety.
 - Parking: Cocnerned about increase in vehicle ownership at the property and in turn the potential of intensifying parking stress in Juliette Mews.
 - Services and Deliveries: It is expected that any servicing to the property would take place in the same way as it is for neighbouring properties.
 - Following the submission of a drawing illustrating visibility splays, Highways considered concerns regarding visibility around the junction and proposed driveway to be resolved.
 - ❖ LBH Waste and Recycling Waste storage to be provided. Waste and recycling sacks will need to be presented by 7am on the boundary of the property facing Juliette Mews on the scheduled collection day.

❖ LBH Street Name and Numbering - Application will be required to be street named and numbered.

5 LOCAL REPRESENTATION

- 5.1 A total of ten neighbouring properties were notified about the application and invited to comment.
- 5.2 The number of representations received from neighbours, local groups etc in response to notification and publicity of the application were as follows:

No of individual responses: 2 of which, 2 objected

5.3 The following Councillor made representaions:

Councillor Judith Holt wishes to call the application in on the grounds that:

- 1. The proposal would be far too great a density for the plot of land and represent an over-development of the site. The houses along Victoria Road and Juliette Mews are two-storey terraced or semi-detached. Architecturally, a three-storey, four-bedroomed detached house would not fit in here.
- 2. Overlooking / Loss of Privacy The proposal would overlook houses and gardens of 156, 158, 160 and 162 Victoria Road and 5, 6, 14 and 15 Juliette Mews to an intrusive, unacceptable level.
- 3. The proposal would cause loss of light and overshadowing.
- 4. Concerns about issues related to access and egress. It is not clear how deliveries of building materials could be made, nor how any large vehicles could manoeuvre safely.
- 5. The proposal would result in noise and disruption plus unacceptable traffic generation to the neighbouring houses for the best part of a year.

Representations

5.4 The following issues were raised in representations that are material to the determination of the application, and they are addressed in substance in the next section of this report:

Objections

- Concerns about overlooking due to proximity of proposal to lounge and master bedroom window of neighbouring property.
- Proposal would be disproportionality large in comparison to other houses in terms of bedroom numbers

 Proposal would result in the loss of the 'meadow' area, a haven for wildlife and somewhere that children can play safetly

Although not objections, the additional following comments were also received:

 Would be better for rear access way to be located on the side and follow the Juliette Mews rear access path pattern

Non-Material Representations

- 5.5 The following procedural issues were raised in representations, but are not material to the determination of the application:
 - Concerns about issues related to access and egress. It is not clear how
 deliveries of building materials could be made, nor how any large
 vehicles could manoeuvre safely.
 - ➤ OFFICER COMMENT: Matters relating to the delivery of building materials and manoeuvarability of large vehicles are not a material grounds on which to refuse permission. Information has been submitted to demonstrate how works could take place off the highway, however, it is recommended that a condition be applied seeking details of the construction method statement prior to commencement of the development.
 - Noise and disruption during course of construction process
 - OFFICER COMMENT: Issues of noise and disturbance during construction period is not a material planning consideration

Procedural issues

There were no procedural issues raised.

6 MATERIAL PLANNING CONSIDERATIONS

6.1 The main planning issues raised by the application that the committee must consider are:

The main planning issues raised by the application that the committee must consider are:

- Principle of Development
- Quality of accommodation for future occupants
- The visual impact arising from the design and appearance of the proposed dwelling on the area.
- The impact of the proposed dwelling on neighbouring amenity
- Highways and parking issues

6.2 Principle of Development

The acceptability of any proposed development on garden and backland sites within the borough is reliant on policy considerations including Policy 10 of the Local Plan which requires consideration of the following and is assessed below:

- i. Ensure good access and, where possible, retain existing through routes The proposal is judged to comply
- ii. Retain and provide adequate amenity space for existing and new dwellings The proposal is judged to comply
- iii. Do not have a significant adverse impact on the amenity of existing and new occupants The proposal is judged to comply
- iv. Do not prejudice the future development of neighbouring sites The proposal is judged to comply
- v. Do not result in significant adverse impacts on green infrastructure and biodiversity that cannot be effectively mitigated and The proposal is judged to comply
- vi. Within the Hall Lane and Emerson Park Character Areas as designated on the Proposals Map, the subdivision of plots and garden development will not be supported, unless it can be robustly demonstrated that the proposal would not have an adverse impact on the character of the area and that the proposed plot sizes are consistent with the size, setting and arrangement of properties in the surrounding area The proposal is not situated within the Hall Lane or Emerson Park Character Areas.

On the 30th May 2022, the Government issued Havering with an updated Housing Delivery Test result for 2021. The update takes account of the adoption of the Havering Local Plan in November 2021 and reflects the stepped housing targets set out with the Plan for the period 2016-2031. The updated Housing Delivery Test Result is 78%. In accordance with the NPPF the "Presumption" due to housing delivery therefore does not apply.

Based on the latest Housing Trajectory (initially published in 2019 and updated in 2023 through the Havering Authority Monitoring Report), Havering cannot currently demonstrate a five year supply of deliverable housing sites. The Havering Local Plan was found sound and adopted in 2021 in the absence of a five year land supply. The Inspector's report concluded:

"85. Ordinarily, the demonstration of a 5-year supply of deliverable housing land is a prerequisite of a sound plan in terms of the need to deliver a wide choice of homes. However, in the circumstances of this Plan, where the housing requirement has increased at a late stage in the examination, I ultimately conclude that the Plan, as proposed to be modified, is sound in this regard subject to an immediate review.

86. This is a pragmatic approach which is consistent with the findings of the Dacorum judgement. It aims to ensure that an adopted plan is put in place in the interim period before the update is adopted and the 5-year housing land supply situation is established."

The Council is committed to an immediate update of the Local Plan and this is set out in the Council's Local Development Scheme. A full update to the trajectory will be prepared as part of the ongoing work on the Havering Local Plan

Therefore, in the meantime whilst the position with regard to housing supply is uncertain, consideration has been given to the effect of the tilted balance referred to in Paragraph 11(d) of the NPPF as if the presumption in favour of sustainable development outlined in paragraph 11(d) of the National Planning Policy Framework (NPPF) has been engaged.

Para 11(d) states that where the policies which are most important for determining the proposal are out of date, permission should be granted unless (i) the application of policies in the Framework that protect areas or assets of particular importance provide a clear reason for refusing the development, or (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits when assessed against the policies in the Framework taken as a whole. Fundamentally this means that planning permission should be granted unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits when assessed against the policies in the NPPF taken as a whole.

Having regard to the above, the proposed development is considered to comply with Policy 10 of the Local Plan. However, the acceptability of the proposal will also be subject to other policy considerations.

6.3 Quality of Accommodation for Future Occupants

Policy D6 (Housing Quality and Standards) of the London Plan 2021 advises that housing development should be of high quality design and provide adequately-sized rooms with comfortable and functional layouts which are fit for purpose.

To that end there are minimum internal space standards and set requirements for gross internal floor areas for dwellings as well as floor areas and dimensions for key parts of the home, notably bedrooms, storage and minimum floor to ceiling heights. Applying those standards the proposed dwelling, it would exceed the given standard for a two storey, four bedroom dwelling as well as for other requirements including bedroom sizes and headroom. Officers consider that rooms would receive adequate natural light and outlook.

New dwellings must also demonstrate an acceptable arrangement of private amenity space. The London Plan (2021) requires minimum outside space/amenity provision based on prospective occupancy. The rear garden areas shown would significantly exceed the minimum standard set by the

London Plan. The proposed dwelling is therefore considered to have an amenity area that would be acceptable for day-to-day family living and suitable for activities associated such as sitting out, drying clothes and recreation.

Through compliance and in most cases in exceeding the minimum standards, the proposed dwelling would make provision for an acceptable living environment for future occupants.

6.4 Visual impact arising from the design/appearance on the area

The proposed dwelling would be situated along Juliette Mews. The design of the proposal considered to be acceptable and would reflect the design of properties along Juliette Mews in terms of windows and roof style as well as front dormer windows and solar panels.

The size of the proposed dwelling would not deviate from the overall built form of properties along Juliette Mews and it is noted that a number of dwellings within the site are built up to the boundary and do not have back access through the site. The dwelling would be separated from no. 14 Juliette Mews by a public footpath, representing a total separation of about 0.90m and will also provide rear access to the site. The separation is sufficient in preventing the site from appearing overdeveloped and visually intrusive, which is further contributed by the dwelling being sited adjacent to the rear section of the rear curtilage space of no. 162 Victoria Road and as such, would create a sufficient level of spacing between other dwellings.

Overall, it is considered that the proposed scheme would represent an addition to the streetscene that would reflect the established built form and would reflect the character of Juliette Mews.

It is acknowledged that the proposals would result in the loss of some existing green landscaping within Juliette Mews which may be a habitat for some wildlife, but there is no evidence that it contains any protected species (which if discovered are protected under separate legislation). Also, the proposals have been revised during the course of the application to enable provision of soft landscaping to the front of the site, which will be of benefit in sustainability terms. The loss of some existing green landscaping is therefore not considered to be so significant so as to warrant a refusal of the scheme.

As staff consider that insufficient information has been supplied with the application to judge the appropriateness of the materials to be used, the hard and soft landscaping proposed and the boundary treatment proposed, precommencement conditions have been agreed with the agent in relation to these issues and will be imposed were the application to be approved. Furthermore, the proposed development would result in a new dwellinghouse where there is a need to balance built form, massing and architectural design on any additions, enlargement or alterations to the building. Therefore, a condition is proposed to restrict permitted development rights.

6.5 The impact of the development on neighbouring amenity

Policy 7 of the local plan also seeks to ensure any development would have an acceptable impact upon the amenities of the adjoining occupiers.

Although the scheme is for new dwellings and whilst principles of the Residential Extensions and Alterations Supplementary Planning Document (SPD) are primarily relevant to householder extensions, it is considered reasonable that the principles set out in the document can be used to measure the impact of the development on the neighbours to the side of the proposed dwellings.

In terms of the proposal's impact on the neighbouring property no. 14 Juliette Mews, it is noted that the proposed dwelling would be set back deeper into the plot in comparison to this neighbour. The proposed dwelling would therefore project beyond this neighbour at ground floor level by 3m but the projection beyond this neighbour would align with guidance contained within the SPD, which states that ground floor rear extensions should project no more than 4m beyond the rear of detached dwellings.

Whilst there would be new views from the first and second floor windows of the proposed dwelling into the rear garden environment of this neighbour, they are not considered to be any greater or materially different than overlooking from first and second floor rear windows of properties along Juliette Mews that afford views over the rear garden areas of surrounding neighbouring properties in the locality and would therefore not be unusual within this suburban setting.

The proposed dwelling would project beyond no. 14 at first and second floor level by just over 1m. It is not considered that this projection would result in an unacceptable impact to amenity in terms of loss of light, overshadowing and outlook because the extent to which the proposal would project beyond the rear elevation of this neighbour would be limited.

As for the impact of the proposed dwelling on nos. 158-162 Victoria Road, although it would be situated close to the rear boundaries of these properties, they all benefit from very deep rear garden environments of over 20m long so it is not envisaged that the dwelling would give rise to amenity concerns in relation to these neighbouring properties. This relationship is very similar to that which already occurs in relation to existing properties in Juliette Mews and Victoria Road, which is judged to demonstrate the acceptability of the impacts.

Whilst there would be new views from the first and second floor windows of the proposed dwelling into the rear garden environemnt of these neighbouring dwellings, they are not considered to be any greater or materially different than overlooking from first and second floor rear windows of properties along Victoria Road that afford views over the rear garden areas of surrounding neighbouring properties in the locality and would therefore not be unusual within this suburban setting.

All other neighbouring properties are considered to be sufficiently separated from the proposal such that it would not cause a detrimental impact on their amenities.

Any noise, disruption or unacceptable traffic generation as a result of the proposal is not considered to be so harmful to the amenity of neighbouring houses so as to warrant a refusal of the scheme.

A condition will be imposed stating that no window or other opening shall be formed in the flank walls of the dwellings unless specific permission has been sought and obtained in writing from the Local Planning Authority first to ensure that it would not result in any loss of privacy or damage to the environment of neighbouring properties which exist or may be proposed in the future. Furthermore, as staff consider that insufficient information has been supplied with the application in relation to the proposed construction methodology, a precommencement condition has been agreed with the agent to ensure that these details are submitted prior to the commencement of works for the dwelling to ensure that the method of construction protects residential amenity were the application to be approved.

6.6 Parking and Highway Implications

The Public Transport Accessibility Levels (PTAL) rating for the site is 3 which translates to moderate access to public transport. Policy T6.1 of the London Plan indicates that 3+ bed units situated within a outer London area with a PTAL of 2-3 should benefit from a maximum of 1 space per unit.

The submitted drawings indicate that the site would be capable of accommodating one parking space of the required depth and width.

There would be more vehicles parked along Juliette Mews than existing as a result of the proposals, but given the number of car parking spaces proposed would be policy complaint, staff do not consider that the proposal would result in the intensification of parking stress.

There is scope within the site to make adequate provision for refuse storage and for cycle storage.

6.7 Environmental and Climate Change Implications

Given the limited scale of the proposals, no specific measures to address climate change are required to be secured in this case. Electric vehicle parking and porouse hard surfacing will required by condition.

6.8 Financial and Other Mitigation

The proposed development would create one new residential unit which cover a total of approximately 185.16m². The proposal is liable for Mayoral and Havering CIL, will incur a total charge of £27,774.00. Mayoral CIL will be £4,629.00 based on the calculation of £25.00 per square metre and Havering

CIL will be £23,145.00 based on the calculation of £125.00 per square metre, all subject to indexation.

6.9 Equalities

The Equality Act 2010 provides that in exercising its functions (which includes its role as Local Planning Authority), the Council as a public authority shall amongst other duties have regard to the need to:

- ➤ Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it

In this case, the application raises no particular equality issues.

Conclusions

6.10 All other relevant policies and considerations have been taken into account. Planning permission should be granted for the reasons set out above. The details of the decision are set out in the RECOMMENDATION.

